

## Message Text

SECRET

PAGE 01 STATE 032343

45

ORIGIN EUR-03

INFO OCT-01 ISO-00 FEAE-00 /004 R

DRAFTED BY: EUR/RPM:DSKINNEY

APPROVED BY: EUR/RPM:VLEHOVICH

DIST: FEA

----- 017355

R 101643Z FEB 76

FM SECSTATE WASHDC

TO COMMERCE WASHDC

OTP

MARAD

FEA

S E C R E T STATE 032343

FOLLOWING REPEAT NATO 480 ACTION SECSTAT SECDEF FPA-GSA  
INFO USNMR SHAPE USCINCEUR USLOSACLANT CINCLANT USDOC  
DEPT OF AGRIC DEPT OF TRANSPORTATION 29 JAN

QUOTE

S E C R E T USNATO 0480

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJ: EXERCISE HILEX 7

REFS: A. MSS 75/54 SUMMARY NARRATIVE, 11 DEC 75(POUCHED)

B. AC-287H-7)WP-1, 3RD REVISE, 18 NOV 75(POUCHED)

C. 75 STATE 229494 DTG 252306Z SEP 75(NOTAL)

D. 75 STATE 77481 DTG 050056Z APR 75(NOTAL)

E. 74 STATE 123453 DTG 111949Z JUN 74(NOTAL)

F. 74 USNATO 1691 DTG 271950Z MAR 74(NOTAL)

SUMMARY: PARTICIPATION IN EXERCISE HILEX 7 TO BE HELD FROM  
MARCH 29 TO APRIL 2, 1976. END SUMMARY.

1. PARTICIPATION. HILEX 7 IS ONE OF A BIENNIAL SERIES DESIGNED  
SECRET

SECRET

PAGE 02 STATE 032343

TO TEST AND FURTHER DEVELOP ALLIANCE PROCEDURES FOR CONSULTATION

AND COLLECTIVE DECISION-MAKING ON POLITICAL, MILITARY, AND CIVIL PREPAREDNESS MATTERS. THE HILEX SERIES IS THE ONLY EXERCISE DESIGNED SPECIFICALLY TO TEST AT THE HIGHEST LEVEL NATO HQ CRISIS MANAGEMENT PROCEDURES IN CONJUNCTION WITH NATIONAL PROCEDURES. OTHER DELEGATIONS HAVE INFORMALLY INDICATED THAT THE EXERCISE WILL BE PLAYED AT HIGH LEVEL IN THEIR CAPITALS. WE RECOMMEND STRONG WASHINGTON PARTICIPATION BY INTERESTED DEPARTMENTS AGENCIES IN HILEX 7 TO (A) PROVIDE FOR BROADER TESTING AND EVALUATION OF NATIONAL PROCEDURES IN CONJUNCTION WITH NATO HQ CRISIS MANAGEMENT PROCEDURES; (B) ADD GREATER REALISM TO USNATO/USDELMC PARTICIPATION IN THE EXERCISE; AND (C) DEMONSTRATE IN YET ANOTHER WAY OUR INTEREST IN, AND COMMITMENT TO, THE ALLIANCE. IN THIS CONNECTION, WE RECOMMEND HIGH-LEVEL WASHINGTON PARTICIPATION (DEPUTY SECRETARY/ASSISTANT SECRETARY LEVEL) FOR A SHORT PERIOD DURING THE MOST ACTIVE PHASE OF THE EXERCISE, WITH MARCH 31 OR APRIL 1 LIKELY TO BE THE MOST SUITABLE DATES.

## 2. EXERCISE ARRANGEMENTS.

A. USNATO AND USDELMC WILL ESTABLISH A JOINT OPERATIONS CENTER (JOC) ORGANIZED TO OPERATE ON A 24-HOUR BASIS FROM 281800Z MARCH TO 022200Z APRIL. KEY TELEPHONE NUMBERS FOR THE JOC ARE AS FOLLOWS:

AUTOSEVOCOM: 456-0123

AUTOVON: 451-2889

NATO COMMERCIAL: EXT. 5723/5738

B. IN OUR HILEX 6 CRITIQUE MESSAGE (REF F), WE COMMENTED THAT US PARTICIPATION IN HILEX 6 WOULD HAVE BEEN IMPROVED BY A 24-HOUR WASHINGTON RESPONSE CAPABILITY. FOR HILEX 7, IN ADDITION TO DUTY HOUR PARTICIPATION BY KEY PERSONNEL IN DEPARTMENTS AND AGENCIES, WE STRONGLY RECOMMENDED THAT WASHINGTON ESTABLISH A 24-HOUR OPERATIONS CELL WITH REPRESENTATIVES FROM THE DEPARTMENTS OF STATE, DEFENSE (INCLUDING JCS), COMMERCE, INTERIOR AND FEDERAL PREPAREDNESS

SECRET

SECRET

PAGE 03 STATE 032343

AGENCY. IN THIS CONNECTION, REQUEST THAT WASHINGTON NOTIFY US OF ITS ARRANGEMENTS FOR PARTICIPATION IN HILEX 7 TO INCLUDE: LOCATION OF OPERATIONS CELL; COMMUNICATIONS ARRANGEMENTS, TO INCLUDE TELEPHONE NUMBERS; AUTHORIZATION FOR USNATO TO ACCEPT WASHINGTON GUIDANCE BY TELEPHONE; AND IDENTIFICATION AND PARENT ORGANIZATION OF KEY PLAYERS AUTHORIZED TO TRANSMIT TELEPHONE GUIDANCE.

3. NATO ALERT SYSTEM/CONTINGENCY PLANS AND RULES OF ENGAGEMENT.

A. MAJOR NATO COMMANDERS' (MNC) MESSAGE REQUESTS, EITHER ACE-HIGH OR NATO-WIDE, FOR APPROVAL OF DECLARATION OR CANCELLATION OF THE MEASURES OR STAGES OF THE NATO ALERT SYSTEM AND FOR IMPLEMENTATION OF CONTINGENCY PLANS AND CHANGES IN RULES OF ENGAGEMENT WILL BE ADDRESSED TO THE DPC FOR ACTION AND TO NATO CAPITALS FOR INFORMATION. TO SPEED UP RESPONSE PROCESS, WE RECOMMEND THAT WASHINGTON AUTOMATICALLY PROVIDE GUIDANCE ON THESE REQUESTS AND NOT WAIT FOR A USNATO/USDELMC MESSAGE REQUESTING GUIDANCE.

B. CONCERNING NOTIFICATION OF CHANGES IN US FORCES ALERT POSTURE, WE ASSUME WASHINGTON WILL FOLLOW THE PROCEDURES CONTAINED IN REFS C, D, AND E, IF APPLICABLE.

C. ALERT IMPLEMENTATION REPORTS (ALIMPREPS) SHOULD BE SENT TO NATO ADDRESSEES AS INDICATED IN MNCS' ALERT SYSTEM (SI-B/72, PART III, CHAPTER 3).

D. OUR HILEX 6 CRITIQUE MESSAGE (PARA 3 OF REF F), EMPHASIZES THAT DPC APPROVAL OF AN ALERT MEASURE FROM THE MNCS' ALERT SYSTEM DOES NOT AUTOMATICALLY COMMIT NATIONS TO IMPELMENT IT, AS IMPLEMENTATION DEPENDS ON THE CATEGORY ASSIGNED TO THIS MEASURE IN THE STATUS OF NEGOTIATIONS WITH NATIONAL AUTHORITIES.

E. CIVIL SITUATION REPORTS (CIV SITREPS) SHOULD BE SENT TO NATO ADDRESSEES AS INDICATED IN AC/98-WP/109 AS AMENDED.

F. AN ADDRESS INDICATOR GROUP (AIG) 6016 FOR CIVIL PREPAREDNESS AGENCIES WILL BE USED FOR THE FIRST TIME DURING THIS EXERCISE (SEE AC/98-/229). INTERNAL NATIONAL RE-  
SECRET

SECRET

PAGE 04 STATE 032343

CIPIENTS NEED TO BE ESTABLISHED; USNATO WOULD APPRECIATE INDICATION OF THIS DISTRIBUTION.

4. EXCHANGE OF INTELLIGENCE AND INFORMATION WITHIN THE ALLIANCE. IN VIEW OF THE PROBLEMS CONCERNING USE OF THE NATO-WIDE COMMUNICATIONS SYSTEM (NWCS), EXPERIENCED IN WASHINGTON DURING EXERCISES HILEX 6 AND WINTEX 75, WE RECOMMEND THAT WASHINGTON PERSONNEL PARTICIPATING IN HILEX 7 REVIEW CM(71)-, WHICH CONTAINS FORMATS, ADDRESSEES AND CIRCUITS TO BE USED FOR THE EXCHANGE OF INTELLIGENCE AND OTHER INFORMATION WITHIN THE ALLIANCE. INPUTS SHOULD BE MADE DIRECTLY FROM WASHINGTON TERMINAL INTO NATO-WIDE NET RATHER THAN REQUESTING USNATO TO INSERT INFORMATION INTO SYSTEM.

5. TRANSPORTATION OF REINFORCEMENTS.

A. THE PLAY OF US REINFORCEMENTS SHOULD PROVIDE A NUMBER OF INTERESTING PROBLEMS FOR THE OPC, CMC, SCEPC AND MNCS. AS OUTLINED IN THE HILEX 7 SCENARIO (AC/287(H-7)-WP/1(3RD REVISE)), TWO US DIVISIONS ARE SCHEDULED TO DEPLOY TO EUROPE ON MAY 16 FOR EXERCISE PURPOSES. HOWEVER, IN RESPONSE TO INCREASING INTERNATIONAL POLITICAL TENSIONS IN EUROPE, THE AMBASSADOR WILL ON E-DAY SOLICIT SIMULTANEOUSLY THE VIEWS OF THE DPC, SCEPC AND NATO MILITARY AUTHORITIES CONCERNING THE FEASIBILITY OF ADVANCING THE DEPLOYMENT DATE OF THESE DIVISIONS. TO INSURE THAT THE PLAY OF US REINFORCEMENTS RECEIVES TIMELY CONSIDERATION BY ALL COGNIZANT BODIES, WE RECOMMEND THAT ONE OR TWO DAYS BEFORE E-DAY WASHINGTON SEND A MESSAGE CONTAINING THE ABOVE PROPOSAL AND ADDITIONAL RATIONALE TO SYG, MNCS AND ALL NATO CAPITALS PARTICIPATING IN THE EXERCISE. DRAFT OF THIS INPUT, AS WELL AS OTHERS, WILL FOLLOW BY LETTER AFTER RECEIPT OF WASHINGTON'S REACTIONS TO THIS CABLE.

B. THE US REINFORCEMENT PROBLEM WILL ALSO INVOLVE SOME PRELIMINARY DISCUSSIONS ON WHETHER OR NOT THIS DEPLOYMENT SHOULD BE NOTIFIED IN ACCORDANCE WITH CONFIDENCE BUILDING MEASURES ASSOCIATED WITH CSCE. DISCUSSIONS SHOULD INCLUDE CONSIDERATION OF CBM NOTIFICATION AS A SIGNAL TO THE SOVIETS OF US DETERMINATION TO FULFILL OUR COMMITMENTS TO THE ALLIANCE.

SECRET

SECRET

PAGE 05 STATE 032343

6. US OBJECTIVES IN HILEX 7.

A. WE EXPECT THAT HILEX 7 WILL PROVIDE AN EXCELLENT OPPORTUNITY TO TEST AND FURTHER DEVELOP ALLIANCE CONSULTATION AND CRISIS MANAGEMENT PROCEDURES. THIS INCLUDES THE TESTING OF A NUMBER OF NEW BODIES SUCH AS THE CRISIS ASSESSMENT GROUP. THE NEW TERMS OF REFERENCE FOR THE COMMITTEE ON THE IMPLEMENTATION OF THE NATO ALERT SYSTEM, AND EXERCISING OF ALLIANCE PUBLIC RELATIONS/POLICY IN A SIMULATED CRISIS SITUATION.

B. THE PLAY OF RESOURCE AND TRANSPORTATION PROBLEMS SHOULD PROVIDE A VEHICLE TO EVALUATE SOME OF THE RECENTLY COMPLETED BILATERAL HOST NATION SUPPORT AGREEMENTS. DURING INFORMAL DISCUSSIONS WITH BELGIAN OFFICIALS ON US REINFORCEMENTS PLAY, A NUMBER OF PROBLEMS EMERGED REGARDING BELIAN CAPABILITY TO REFUEL AIRCRAFT, UNLOAD AIRCRAFT, STORE EQUIPMENT, AND PROVIDE GROUND TRANSPORTATION FOR ONWARD MOVEMENT OF PERSONNEL AND EQUIPMENT. WE BELIEVE THAT HIGHLIGHTING SUCH PROBLEMS AT ALL LEVELS DURING HILEX 7 WILL GAIN ALLIED SUPPORT FOR US EFFORTS TO STREAMLINE AND IMPROVE HOST NATION SUPPORT FOR EXTERNAL REINFORCEMENTS.

C. SINCE ALLIANCE CONSULTATION ON THE EARLY DEPLOYMENT OF US REINFORCEMENTS WILL TAKE PLACE IN THE EXERCISE PRIOR TO THE IMPLEMENTATION OF THE FORMAL ALERT SYSTEM AND THE BRINGING INTO OPERATION OF NATO CIVIL WARTIME AGENCIES (NCWA), WE BELIEVE THAT THIS WILL HIGHLIGHT SOME IMPORTANT DEFICIENCIES BOTH HERE AT NATO HQ AND IN ALLIED CAPITALS. FOR EXAMPLE: (1) IS THE NATO CRISIS MANAGEMENT MACHINERY ADEQUATE TO MAKE THE BEST USE OF AVAILABLE WARNING TIME PRIOR TO THE IMPLEMENTATION OF THE NATO ALERT SYSTEM OR IS THE ALLIANCE HANDICAPPED BECAUSE IT IS STRAIT-JACKETED BY RELIANCE ON THE NATO ALERT SYSTEM TO MAKE THE TRANSITION FROM PEACE TO WAR?

(2) IN VIEW OF THE LEAD TIME REQUIRED TO BRING INTO OPERATION THE NCWAS, CAN THE SCEPC PERFORM EFFECTIVELY IN COORDINATING CIVIL EMERGENCY MATTERS WITHOUT THE ASSISTANCE OF THE TECHNICAL AND OPERATIONAL EXPERTS IN THE NCWAS? AND (3) ARE THE LEGISLATIVE PROCEDURES IN CAPITALS SUFFICIENTLY FLEXIBLE TO PERMIT THE IMPLEMENTATION OF HOST NATION SUPPORT  
SECRET

SECRET

PAGE 06 STATE 032343

AGREEMENTS PRIOR TO NATIONAL/NATO ALERT DECLARATIONS?  
BRUCE UNQUOTE  
KISSINGER

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ARMED FORCES, INSTRUCTIONS, ALLIANCE, MILITARY EXERCISES, HILEX 7, PLANNING MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 FEB 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ullricre  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE032343  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EUR/RPM:DSKINNEY  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760051-1046  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760263/aaaacddp.tel  
**Line Count:** 251  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EUR  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ullricre  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 02 FEB 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <02 FEB 2004 by morefirh>; APPROVED <22 OCT 2004 by ullricre>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** EXERCISE HILEX 7  
**TAGS:** MPOL, US, XG, NATO  
**To:** COM MULTIPLE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006